The schedule of sampling and analysis shall be given in Table 1.

- I, Steven R. Ritchie, Executive Officer, hereby certify that the foregoing Self-Monitoring Program:
  - 1. Has been developed in accordance with the procedure set forth in this Regional Board's Resolution No. 73-16 in order to obtain data established in Regional Board Order No. 90-016.
  - 2. Is effective on the date shown below.
  - 3. May be reviewed at any time subsequent to the effective date upon written notice from the Executive Officer or request from the discharger and revisions will be ordered by the Executive Officer.

Steven R. Ritchie Executive Officer

Effective Date: January 17, 1990

Attachments: Table 1

### TABLE 1 SCHEDULE FOR SAMPLING, MEASUREMENTS, AND ANALYSIS

SAMPLING STATION >>	monitoring wells 1 through N
TYPE OF SAMPLE	G
Flow Rate (gal/day)	Q
pH (units)	Q
Temperature (deg. C)	Q
EPA 8010 for: purgeable priority pollutants	Q
GC/MS Scan(EPA 8240)	1/Y*
Water Level	Q

#### LEGEND FOR TABLE 1

G = grab sample

Q = quarterly, January-March, April-June, July-September, October-December

1/Y = once per year
N = most recently constructed monitoring well

\* EPA 8010 not required for quarter when EPA 8240 is performed. EPA 8240 shall be performed with open scan.

# **EXHIBIT D.2**

# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

ORDER NO. 95-222

REVISING SITE CLEANUP REQUIREMENTS FOR:

ADVALLOY, INC. and EAST CHARLESTON, INC.

for the property located at

844 EAST CHARLESTON ROAD PALO ALTO SANTA CLARA COUNTY

The California Regional Water Quality Control Board, San Francisco Bay Region (hereinafter the Board), finds that:

- 1. Site Location: The site is located at 844 East Charleston Road in Palo Alto. The site is bounded by Charleston Road to the north, Fabian Way to the south, and existing structures to the east and west. Areas surrounding the building are paved. Adjacent properties are developed for commercial and light industrial use.
- 2. Site History: The one building occupying the site was constructed in 1958. Advalloy leased the site in 1968 and purchased the property in 1971. Previous activities involved precision metal stamping for the semi-conductor industry. These activities required the use of chemical such as degreasers, paint thinners, acids, and detergents; and generated a variety of hazardous wastes. As a result of groundwater investigations by a downgradient site in 1987, volatile organic compounds (VOCs) were detected in soil and shallow groundwater at the site.
- 3. Named Dischargers: Advalloy, as the previous owner and operator of the site, is named as a discharger. There is evidence that Advalloy used and released VOCs. East Charleston, Inc., the current owner of the site, is also named as a discharger. If additional information is submitted indicating that other parties caused or permitted any waste to be discharged on the site where it entered or could have entered waters of the State, the Board will consider adding that party's name to this Order.
- 4. **Site Hydrogeology**: The land surface is relatively flat, sloping gently north-northeast toward San Francisco Bay. The site is located on a series of overlapping alluvial fans deposited by east-flowing streams descending from the Santa Cruz Mountains. The regional groundwater gradient is northeast towards San Francisco Bay. A shallow water bearing zone exists

approximately ten feet below ground surface. The location and character of the deeper water bearing zones beneath the site are poorly understood.

5. Remedial Investigation: The principal VOC at the site is trichloroethylene (TCE) (up to 7,000 ppb in soil and 7,600 ppb in groundwater). Dichloroethylene (DCE) has also been detected onsite (up to 630 ppb in soil and 3,800 ppb in groundwater). Other VOCs detected at the site include 1,1,1-trichloroethane, dichloroethane, Freon 113, and methylene chloride.

Ten monitoring wells have been installed but the lateral and vertical extent of contamination has not been defined. This Order will require tasks to complete soil and groundwater investigations at the site.

- 6. Adjacent Sites: Several commercial and light industrial sites are located downgradient of the Advalloy site. These include, but may not be limited to, the Kentucky Fried Chicken (former Chevron service station) located northeast and downgradient at San Antonio Road and East Charleston Road, Sun Microsystems (part of the former Ford Aerospace Facility) located to the north and downgradient at 901 San Antonio Road, and Space Systems/Loral (part of the former Ford Aerospace Facility) located to the north and downgradient at 3825 Fabian Way. Sun Microsystems and Space Systems/Loral is regulated by Regional Board Order 93-091. Groundwater monitoring data collected and analyzed from wells at the Sun Microsystems facility (downgradient) indicate that VOCs from the Advalloy site are impacting the former Ford Aerospace Facility.
- 7. Regulatory Status: The Board adopted Order No. 90-016 (Site Cleanup Requirements) on January 17, 1990. The 1990 SCR named only Advalloy as a discharger. It required Advalloy to define the lateral and vertical extent of soil and groundwater contamination, propose and implement interim remedial actions, and propose final cleanup objectives and actions. Advalloy declared bankruptcy shortly after the Order was adopted and no tasks have been completed. The bankruptcy case was dismissed in 1994 and the property was sold to East Charleston, Inc. This Order is necessary to resume work on the site and to prevent further VOC migration.
- 8. Basin Plan: The Board adopted a revised Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan) on December 17, 1986, and the State Board approved it on May 21, 1987. The Board has amended the Basin Plan several times since then. The Basin Plan defines beneficial uses and water quality objectives for waters of the State, including surface waters and groundwaters.

The potential beneficial uses of groundwater underlying and adjacent to the site include:

- a. Municipal and domestic water supply
- b. Industrial process water supply
- c. Industrial service water supply
- d. Agricultural water supply

At present, there is no known use of groundwater underlying the site for the above purposes.

9. Other Board Policies: Board Resolution No. 88-160 strongly encourages dischargers of extracted, treated groundwater from site cleanups to reuse it or discharge it to the sanitary sewer.

Board Resolution No. 89-39, "Sources of Drinking Water," defines potential sources of drinking water to include all groundwater in the region, with limited exceptions for areas of high TDS, low yield, or naturally-high contaminant levels.

10. State Water Board Policies: State Water Board Resolution No. 68-16, "Statement of Policy with Respect to Maintaining High Quality of Waters in California," applies to this discharge and requires attainment of background levels of water quality, or the highest level of water quality which is reasonable if background levels of water quality cannot be restored. Non-background cleanup levels must be consistent with the maximum benefit to the people of the State, not unreasonably affect present and anticipated beneficial uses of such water, and not result in exceedence of applicable water quality objectives.

State Water Board Resolution No. 92-49, "Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304," applies to this discharge. This order and its requirements are consistent with the provisions of Resolution No. 92-49, as amended.

- 11. Preliminary Cleanup Goals: The dischargers will need to make assumptions about future cleanup standards for soil and groundwater, in order to determine the necessary extent of remedial investigation, interim remedial actions, and the draft cleanup plan. Pending the establishment of site-specific cleanup standards, the following preliminary cleanup goals should be used for these purposes:
  - a. Groundwater: Applicable water quality objectives (e.g. maximum contaminant levels, or MCLs) or, in the absence of a chemical-specific objective, risk-based levels (e.g. drinking water equivalent levels).
  - b. Soil: 1 mg/kg total volatile organic compounds (VOCs), 10 mg/kg total semi-volatile organic compounds (SVOCs), and background concentrations of metals.
- 12. Basis for 13304 Order: The dischargers have caused or permitted waste to be discharged or deposited where it is or probably will be discharged into waters of the State and creates or threatens to create a condition of pollution or nuisance.
- 13. Cost Recovery: Pursuant to California Water Code Section 13304, the dischargers are hereby notified that the Board is entitled to, and may seek reimbursement for, all reasonable costs actually incurred by the Board to investigate unauthorized discharges of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action,

required by this order.

- 14. CEQA: This action is an order to enforce the laws and regulations administered by the Board. As such, this action is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to Section 15321 of the Resources Agency Guidelines.
- 15. Notification: The Board has notified the dischargers and all interested agencies and persons of its intent under California Water Code Section 13304 to prescribe site cleanup requirements for the discharge, and has provided them with an opportunity to submit their written comments.
- 16. Public Hearing: The Board, at a public meeting, heard and considered all comments pertaining to this discharge.

IT IS HEREBY ORDERED, pursuant to Section 13304 of the California Water Code, that the discharger (or its agents, successors, or assigns) shall cleanup and abate the effects described in the above findings as follows:

#### A. PROHIBITIONS

- 1. The discharge of wastes or hazardous substances in a manner which will degrade water quality or adversely affect beneficial uses of waters of the State is prohibited.
- 2. Further significant migration of wastes or hazardous substances through subsurface transport to waters of the State is prohibited.
- 3. Activities associated with the subsurface investigation and cleanup which will cause significant adverse migration of wastes or hazardous substances are prohibited.

#### B. TASKS

## 1. REMEDIAL INVESTIGATION WORKPLAN

COMPLIANCE DATE: January 15, 1996

Submit a workplan acceptable to the Executive Officer to define the vertical and lateral extent of soil and groundwater pollution. The workplan should specify investigation methods and a proposed time schedule. Work may be phased to allow the investigation to proceed efficiently.

#### 2. COMPLETION OF REMEDIAL INVESTIGATION

COMPLIANCE DATE: November 1, 1996

Submit a technical report acceptable to the Executive Officer documenting completion of necessary tasks identified in the Task 1 workplan. The technical report should define the vertical and lateral extent of pollution down to concentrations at or below typical cleanup standards for soil and groundwater.

#### 3. INTERIM REMEDIAL ACTION WORKPLAN

COMPLIANCE DATE: November 1, 1996

Submit a workplan acceptable to the Executive Officer evaluating interim remedial action alternatives and recommending one or more alternatives for implementation. The workplan should specify a proposed time schedule. Work may be phased to allow the investigation to proceed efficiently. If groundwater extraction is selected as an interim remedial action, then one task will be the completion of an NPDES permit application for discharge of extracted, treated groundwater to waters of the State.

### 4. COMPLETION OF INTERIM REMEDIAL ACTIONS

COMPLIANCE DATE: July 1, 1997

Submit a technical report acceptable to the Executive Officer documenting completion of necessary tasks identified in the Task 3 workplan. For ongoing actions, such as soil vapor extraction or groundwater extraction, the report should document start-up as opposed to completion.

## 5. PROPOSED FINAL REMEDIAL ACTIONS AND CLEANUP STANDARDS

COMPLIANCE DATE: July 1, 1998

Submit a technical report acceptable to the Executive Officer containing:

- a. Results of the remedial investigation
- b. Evaluation of the installed interim remedial actions
- c. Feasibility study evaluating alternative final remedial actions
- d. Risk assessment for current and post-cleanup exposures
- e. Recommended final remedial actions and cleanup standards
- f. Implementation tasks and time schedule

Items b and c should include projections of cost, effectiveness, benefits, and impact on public health, welfare, and the environment of each alternative action.

Items a through c should be consistent with the guidance provided by Subpart F of the National Oil and Hazardous Substances Pollution Contingency Plan (40 CFR Part 300), CERCLA guidance documents with respect to remedial investigations and feasibility studies, Health and Safety Code Section 25356.1(c), and State Board Resolution No. 92-49 as amended ("Policies and Procedures for Investigation and Cleanup and Abatement of Discharges Under Water Code Section 13304").

Items a through e should consider the preliminary cleanup goals for soil and groundwater identified in finding 11.

4. **Delayed Compliance**: If the discharger is delayed, interrupted, or prevented from meting one or more of the completion dates specified for the above tasks, the discharger shall promptly notify the Executive Officer and the Board may consider revision to this Order.

#### C. PROVISIONS

- 1. No Nuisance: The storage, handling, treatment, or disposal of polluted soil or groundwater shall not create a nuisance as defined in California Water Code Section 13050(m).
- 2. Good O&M: The discharger shall maintain in good working order and operate as efficiently as possible any facility or control system installed to achieve compliance with the requirements of this Order.
- 3. Cost Recovery: The discharger shall be liable, pursuant to California Water Code Section 13304, to the Board for all reasonable costs actually incurred by the Board to investigate unauthorized discharges of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action, required by this Order. If the site addressed by this Order is enrolled in a State Board-managed reimbursement program, reimbursement shall be made pursuant to this Order and according to the procedures established in that program. Any disputes raised by the discharger over reimbursement amounts or methods used in that program shall be consistent with the dispute resolution procedures for that program.
- 4. Access to Site and Records: In accordance with California Water Code Section 13267(c), the discharger shall permit the Board or its authorized representative:
  - a. Entry upon premises in which any pollution source exists, or may potentially exist, or in which any required records are kept, which are relevant to this Order.

- b. Access to copy any records required to be kept under the requirements of this Order.
- c. Inspection of any monitoring or remediation facilities installed in response to this Order.
- d. Sampling of any groundwater or soil which is accessible, or may become accessible, as part of any investigation or remedial action program undertaken by the discharger.
- 5. Self-Monitoring Program: The discharger shall comply with the Self-Monitoring Program as attached to this Order and as may be amended by the Executive Officer.
- 6. Contractor/ Consultant Qualifications: All hydrogeologic documents (plans, specifications, and reports) shall be signed by and stamped with the seal of a California registered geologist, a California certified engineering geologist, or a California registered civil engineer.
- 7. Lab Qualifications: All samples shall be analyzed by State-certified laboratories or laboratories accepted by the Board using approved EPA methods for the type of analysis to be performed. All laboratories shall maintain quality assurance/quality control (QA/QC) records for Board review. This provision does not apply to analyses that can only reasonably be performed on-site (e.g. temperature).
- 8. **Document Distribution**: Copies of all correspondence, technical reports, and other documents pertaining to compliance with this Order shall be provided to the following agencies:
  - a. City of Palo Alto
  - b. Santa Clara County Health Department
  - c. Santa Clara Valley Water District
- 9. Reporting of Changed Owner or Operator: The discharger shall file a technical report on any changes in site occupancy or ownership associated with the property described in this Order.
- 10. Reporting of Hazardous Substance Release: If any hazardous substance is discharged in or on any waters of the State, or discharged or deposited where it is, or probably will be, discharged in or on any waters of the State, the discharger shall report such discharge to the Regional Board by calling (510) 286-1255 during regular office hours (Monday through Friday, 8:00 to 5:00).

A written report shall be filed with the Board within five working days. The report shall describe: the nature of the hazardous substance, estimated quantity involved,

duration of incident, cause of release, estimated size of affected area, nature of effect, corrective actions taken or planned, schedule of corrective actions planned, and persons/agencies notified.

This reporting is in addition to reporting to the Office of Emergency Services required pursuant to the Health and Safety Code.

- 11. Rescission of Existing Order: This Order rescinds Order No. 90-016.
- 12. **Periodic SCR Review**: The Board will review this Order periodically and may revise it when necessary. The discharger may request revisions and upon review the Executive Officer may recommend that the Board revise these requirements.

I, Loretta K. Barsamian, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, San Francisco Bay Region, November 15, 1995.

Loretta K. Barsamian Executive Officer

FAILURE TO COMPLY WITH THE REQUIREMENTS OF THIS ORDER MAY SUBJECT YOU TO ENFORCEMENT ACTION, INCLUDING BUT NOT LIMITED TO: IMPOSITION OF ADMINISTRATIVE CIVIL LIABILITY UNDER WATER CODE SECTIONS 13267 OR 13350, OR REFERRAL TO THE ATTORNEY GENERAL FOR INJUNCTIVE RELIEF OR CIVIL OR CRIMINAL LIABILITY

Attachments:

Site Map

Self-Monitoring Program

# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

SELF-MONITORING PROGRAM FOR:

ADVALLOY, INC. and EAST CHARLESTON, INC.

for the property located at

### 844 EAST CHARLESTON ROAD PALO ALTO SANTA CLARA COUNTY

- 1. Authority and Purpose: The Board requests the technical reports required in this Self-Monitoring Program pursuant to Water Code Sections 13267 and 13304. This Self-Monitoring Program is intended to document compliance with Board Order No. 95-222 (site cleanup requirements).
- 2. **Monitoring**: The discharger shall measure groundwater elevations quarterly in all monitoring wells, and shall collect and analyze representative samples of groundwater according to the following schedule:

Well #	Sampling Frequency	Analyses	Well #	Sampling Frequency	Analyses
MW1	Q	8010	MW6	Q	8010
MW2	Q	8010	MW7	Q	8010
MW3	Q	8010	MW8	Q	8010
MW4	Q	8010	MW1B	Q	8010
MW5	Q	8010	MW2B	Q	8010

Key:

Q = Quarterly

8010 = EPA Method 8010 or equivalent

The discharger shall sample any new monitoring or extraction wells quarterly and analyze groundwater samples for the same constituents as shown in the above table. The discharger may propose changes in the above table; any proposed changes are subject to Executive Officer approval.

- 3. Quarterly Monitoring Reports: The discharger shall submit quarterly monitoring reports to the Board no later than 30 days following the end of the quarter (e.g. first quarter report due April 30). The first quarterly monitoring report shall be due on April 30, 1995. The reports shall include:
  - a. Transmittal Letter: The transmittal letter shall discuss any violations during the reporting period and actions taken or planned to correct the problem. The letter shall be signed by the discharger's principal executive officer or his/her duly authorized representative, and shall include a statement by the official, under penalty of perjury, that the report is true and correct to the best of the official's knowledge.
  - b. Groundwater Elevations: Groundwater elevation data shall be presented in tabular form, and a groundwater elevation map should be prepared for each monitored water-bearing zone. Historical groundwater elevations shall be included in the fourth quarterly report each year.
  - c. Groundwater Analyses: Groundwater sampling data shall be presented in tabular form, and an isoconcentration map should be prepared for one or more key contaminants for each monitored water-bearing zone, as appropriate. The report shall indicate the analytical method used and detection limits obtained for each reported constituent. Historical groundwater sampling results shall be included in the fourth quarterly report each year. The report shall describe any significant increases in contaminant concentrations since the last report, and any measures proposed to address the increases. Supporting data, such as lab data sheets, need not be included (however, see record keeping below).
  - d. Groundwater Extraction: If applicable, the report shall include groundwater extraction results in tabular form, for each extraction well and for the site as a whole, expressed in gallons per minute and total groundwater volume for the quarter. The report shall also include contaminant removal results, from groundwater extraction wells and from other remediation systems (e.g. soil vapor extraction), expressed in units of chemical mass per day and mass for the quarter. Historical mass removal results shall be included in the fourth quarterly report each year.
  - e. Status Report: The quarterly report shall describe relevant work completed during the reporting period (e.g. site investigation, interim remedial measures) and work planned for the following quarter.
- 4. Violation Reports: If the discharger violates requirements in the Site Cleanup Requirements, then the discharger shall notify the Board office by telephone as soon as practicable once the discharger has knowledge of the violation. Board staff may, depending on violation severity, require the discharger to submit a separate technical report on the violation within five working days of telephone notification.

- 5. Other Reports: The discharger shall notify the Board prior to any site activities, such as construction or underground tank removal, which have the potential to cause further migration of contaminants or which would provide new opportunities for site investigation.
- 6. Record Keeping: The discharger or his/her agent shall retain data generated for the above reports, including lab results and QA/QC data, for a minimum of six years after origination.
- 7. SMP Revisions: Revisions to the Self-Monitoring Program may be ordered by the Executive Officer, either on his/her own initiative or at the request of the discharger. Prior to making SMP revisions, the Executive Officer will consider the burden, including costs, of associated self-monitoring reports relative to the benefits to be obtained from these reports.

I, Loretta K. Barsamian, Executive Officer, hereby certify that this Self-Monitoring Program was adopted by the Board on November 15, 1995.

Anta K. Barsamian

Executive Officer

# **EXHIBIT D.3**

# California Regional Water Quality Control Board San Francisco Bay Region

December 10, 2008

Elihu M. Harris Building

First Floor Auditorium

1515 Clay Street

Oakland, CA 94612

Item 7. Advalloy, Inc. East Charleston, Inc. and Fairchild Semiconductor Corporation for the property located at 844 East Charleston Road, Palo Alto, Santa Clara County - Adoption of Final Site Cleanup Requirements.



#### Item 7. Advalloy, Inc. East Charleston, Inc.

- 1 and Fairchild Semiconductor Corporation for the property
- 2 located at 844 East Charleston Road, Palo Alto, Santa Clara
- 3 County Adoption of Final Site Cleanup Requirements.
- 4 Chair Muller So why don't we start, and if we
- 5 feel like we are wavering a little bit, then we can break.
- 6 How is that?
- 7 Mr. Wolfe I note that Ray has placed the
- 8 luncheons behind you to tempt you, but --
- 9 Chair Muller As I say, the Vice Chair has been
- 10 ripped, but she fears no hunger.
- Mr. Wolfe And I recognize that there are other
- 12 people in the room who are probably going to get hungry,
- 13 too. So as we get ready for this item, I note that there
- 14 are a number of presentations, and do other presenters have
- 15 their presentations loaded up, as appropriate?
- Mr. Meillier I believe so, yes.
- 17 Mr. Wolfe So we seem to have lost our Chair.
- 18 Chair Muller Some non-ex parte stuff. I was
- 19 looking at those sandwiches over there. Okay, come on back
- 20 here -- sorry about that.
- 21 Mr. Wolfe Item 7 is considering of adoption of
- 22 final site cleanup requirements for Advalloy, East
- 23 Charleston, Inc., and Fairchild Semiconductor. I would like
- 24 Laurent Meillier to make the staff presentation.

- 1 Chair Muller And I might just kind of touch
- 2 bases. I think the way -- where did my agenda go here? The
- 3 way I see it is staff, and then we will do ECI, and then
- 4 Fairchild, and then others who wish to comment, if that
- 5 meets everyone's approval. That gives you an idea of how it
- 6 is going to go. So thank you. Please continue.
- 7 Mr. Meillier Good morning Board members. My
- 8 name is Laurent Meillier. I am an engineering geologist in
- 9 the Toxics Cleanup Division. I come before you today as the
- 10 final site cleanup requirements for 844 East Charleston Road
- 11 in Palo Alto. In this presentation, I will discuss the
- 12 historical context of the site, the requirements in the
- 13 revised Tentative Order, and the argument for and against
- 14 naming Fairchild as a discharger to the Order. I will
- 15 conclude this presentation with our recommendation to name
- 16 Fairchild as a discharger on the Order.
- 17 This slide shows the location of the site in
- 18 yellow, near San Antonio Road, just south of Highway 101,
- 19 northwest of the site, in light blue, is the former Ford
- 20 Aerospace site. The groundwater plumes from the 844 East
- 21 Charleston site and the Ford Aerospace site are commingled
- 22 and migrate north throughout Highway 101. The Ford
- 23 Aerospace site is not the subject of this Order.
- 24 Fairchild relocated at this site between 1957 and
- 25 1967. It conducted research and small scale production of

- 1 integrated circuits, and instrument manufacturing. Between
- 2 1967 and 1989, Advalloy conducted precision metal stamping
- 3 for the semiconductor industry. In 1994, East Charleston
- 4 acquired the property in bankruptcy; today the site is used
- 5 for storing furniture, and for real estate staging purposes.
- 6 This slide shows the drain and sewers for the
- 7 sites. Liquid waste from this system flows into the cities
- 8 and sanitary sewers. It is essential to note that you also
- 9 are a network at the site. Fairchild discharges processed
- 10 waste to the northern network at the top of the slide -- it
- 11 does not look like my pointer works too well, so I will not
- 12 be using that. And Advalloy discharges processed waste to
- 13 the southern network. These two networks are physically
- 14 separated. The fact that Advalloy discharges to the
- 15 southern network and causes releases to soil and groundwater
- 16 is not being contested. As we will discuss further, the
- 17 sole contested issue is whether Fairchild's discharges to
- 18 the northern network cause releases to soil and groundwater.
- 19 This slide summarizes the regulatory and cleanup
- 20 history for this site. The Board adopted prior cleanup
- 21 orders for this site in 1990 and 1995. These cleanup orders
- 22 required investigation and a proposal for cleanup. Neither
- 23 of these cleanup orders named Fairchild as a discharger.
- 24 The Board considered naming Fairchild in the 1990 order, but
- 25 decided not to due to lack of sufficient evidence. East

- 1 Charleston has been conducting cleanup at the site since
- 2 1999, including groundwater extraction and treatment, and
- 3 enhanced by remediation; however, final cleanup standards
- 4 have not been set at the site.
- 5 The Tentative Order before you today sets cleanup
- 6 standards and requires the discharger to continue with site
- 7 cleanup work, to complete the upside investigation, to
- 8 submit a five-year status report, and conduct long-term
- 9 monitoring. Since the tasks of the order are not an issue,
- 10 the rest of the presentation focuses on the issue of whether
- 11 or not to name Fairchild as a discharger on the cleanup
- 12 order.
- This slide shows the criteria the Board should use
- 14 in making its decision, to name Fairchild as a discharger,
- 15 the Board must find that Fairchild caused, or permitted
- 16 waste to be discharged or deposited where it is, or probably
- 17 will be discharging to waters of the state. There must be
- 18 substantial, credible, and reasonable evidence that
- 19 Fairchild has responsibility for discharge to groundwater.
- 20 State Water Board Resolution 92-49 provides example on the
- 21 kind of evidence to use. The Board may use any relevant
- 22 evidence, whether direct or circumstantial, such as
- 23 documentation of historic or current activities, with
- 24 characteristics, chemical used, storage, or disposal
- 25 information. Industry-wide operational practices that

- 1 historically have led to dischargers such as leakage of
- 2 pollutants from wastewater collection and conveyance
- 3 systems, some storage tanks, landfills, and clarifiers.
- 4 This slide shows the evidence for naming Fairchild
- 5 as a discharger in the cleanup order. Fairchild used
- 6 chlorinated solvents, including TC and acid in its
- 7 manufacturing processes, such that it discharged chlorinated
- 8 solvents and acids to the sanitary sewer. A video of the
- 9 sanitary sewer line that Fairchild discharged to shows
- 10 evidence of corrosion and potential leakage points. Based
- 11 on our past experience, with all the clean-up sites in the
- 12 region, we know that sanitary sewer lines are prone to leak
- 13 chlorinated solvents. TC is present in groundwater in the
- 14 immediate vicinity of the sanitary sewer line. We will
- 15 elaborate on the key points in the following slides.
- 16 The next slide shows again where Fairchild was
- 17 discharging chlorinated solvent and acid to the northern
- 18 sanitary sewer network, shown here with a solid red line in
- 19 the middle of the slide, and the upper part of the slide.
- 20 The red arrow points to a potential leakage in the northern
- 21 sewer, as recently detected by the filming of the sewer
- 22 system. The next slide shows a picture of this area. This
- 23 slide shows a picture from a video taken of the sewer line
- 24 that Fairchild discharged to. In August of this year, East
- 25 Charleston filmed videos of the sewer lines beneath the

- 1 site. Because of a rotation in the video recording device,
- 2 staff flipped the picture to show the bottom of the pipe in
- 3 the lower part of the slide. The video appeared to show
- 4 corrosion all along the sewer line that Fairchild discharged
- 5 to. In the specific picture shown in this slide, you will
- 6 note the denoted area, which appears to be bare soil in the
- 7 roof of the pipe. This area is immediately upstream of a
- 8 bend in the pipe that may have caused turbulence, that could
- 9 increase corrosion in this area. Fluids may leak out of
- 10 cast iron pipes at the joints, and along the pipe segment.
- 11 The combination of acid and solvents in the waste stream
- 12 accelerate corrosion. While it is not possible to pinpoint
- 13 the exact time when the corrosion took place, staff's
- 14 experience at other cleanup sites is that sewer lines that
- 15 receive chlorinated solvents are often a release point for
- 16 dischargers to soil and groundwater. It seems only sanitary
- 17 sewage was discharged to the northern sewer after
- 18 Fairchild's use; it is more likely that more of the noted
- 19 corrosion occurred during Fairchild's use.
- 20 The next two slides show TC concentration from
- 21 1999 in the A Aquifer and the B Aquifer, respectively. We
- 22 present 1999 data because, after this time, EC had initiated
- 23 a groundwater extraction and treatment system. The A
- 24 Aguifer is between 6 and 30 feet below ground surface, and
- 25 the B Aquifer is between 38 to 55 feet below ground surface.

- 1 This light is for the A Aquifer. The circle on the slide
- 2 shown in red indicates higher concentration, purple
- 3 indicates lower concentration, and blue indicates the lowest
- 4 concentration. The black arrow points to the northern
- 5 sanitary sewer network that Fairchild discharged to.
- 6 Advalloy discharged to the southern sanitary sewer network
- 7 at the bottom of the slide. Sorry about that.
- 8 Chair Muller Tasha's ears are going to get blown
- 9 off over there, so go easy.
- 10 The Reporter Blackberry.
- 11 Chair Muller Someone has a Blackberry or a
- 12 mobile phone near, probably.
- Mr. Meillier Okay. The highest EC detection in
- 14 the A Aguifer was recorded at the well located approximately
- 15 50-feet west of the potential sewer line leakage area
- 16 observed on the previous slide. This slide shows TC
- 17 concentration from 1999 in the B Aquifer, the highest TC
- 18 concentration was detected in the immediate vicinity of the
- 19 potential sewer line leakage in the B Aquifer. This pattern
- 20 of the highest TC concentration near the northern sewer
- 21 network is still present today. The highest contaminated
- 22 areas for both the A and the B Aquifers are found in the
- 23 northern section of the site, closer to where Fairchild
- 24 discharged.
- Mr. McGrath Would you leave that one up for a

- 1 minute?
- 2 Mr. Meillier Sure.
- 3 Mr. McGrath Direction of flow?
- 4 Mr. Meillier Is toward the top of the slide,
- 5 toward the north.
- 6 Mr. McGrath Thank you.
- 7 Mr. Meillier This slide summarizes Fairchild's
- 8 arguments against naming it as a discharger. Fairchild's
- 9 manufacturing and chemical use was on a very small scale and
- 10 was not large enough to impact soil and groundwater. During
- 11 the years of Fairchild's manufacturing operations, the
- 12 sanitary sewer line was new, and should not have leaked.
- 13 Advalloy's chemical use practices can explain all the
- 14 contamination in soil and groundwater at the site. If
- 15 Fairchild caused discharges to soil and groundwater from the
- 16 northern sanitary sewer line, then groundwater
- 17 concentrations should be higher in the A Aquifer than the B
- 18 Aguifer.
- 19 This slide summarizes our responses to Fairchild's
- 20 arguments. Fairchild's production was on a small scale
- 21 level, but it was a production facility, nonetheless, and
- 22 used chlorinated solvents that are now found in groundwater
- 23 beneath the site. The newer sanitary sewer lines should be
- 24 less susceptible to leakage. However, Fairchild's acid
- 25 solvent waste stream could have caused enough corrosion for

- 1 leaks to occur during Fairchild's occupancy. While Advalloy
- 2 did have a release of chlorinated solvent at the site, the
- 3 high groundwater concentration beneath the north side of the
- 4 building are more likely from Fairchild. Groundwater
- 5 contamination in the B Aquifer is likely higher than in the
- 6 A Aquifer because TC is heavier than water. B Aquifer
- 7 groundwater concentration are higher both in the area where
- 8 Advalloy discharged and where Fairchild discharged.
- 9 In making the recommendation to the Board, staff
- 10 weighted both the argument for and against naming Fairchild
- 11 as a discharger. Staff concludes that the evidence in this
- 12 case is sufficient to recommend that the Board name
- 13 Fairchild as a discharger. Fairchild used chlorinated
- 14 solvent, including TC, it discharged TC to the sanitary
- 15 sewer, TC is found in shallow groundwater beneath the sewer
- 16 line; the sewer line shows corrosion, and we have
- 17 experienced that sewer lines are prone to leakage.
- The reason we changed our recommendation from 1990
- 19 is that we now have two new pieces of evidence that were not
- 20 available in 1990 -- the sewer view showing corrosion, and
- 21 the increased experience that sewer lines are prone to leak
- 22 chlorinated solvent. With this information, together with
- 23 all the prior information, there is now sufficient evidence
- 24 in this case for staff to recommend to the Board to name
- 25 Fairchild as a discharger.

- Before I conclude, it is appropriate to note that
- 2 staff provided ample opportunities for commencing on a
- 3 Tentative Order. This slide shows the multiple rounds of
- 4 comments received on the Tentative Order. EC is short for
- 5 East Charleston. Schlumberger is the successor-in-interest
- 6 to Fairchild. The detailed response to comments is
- 7 contained in Appendix C. This order was originally
- 8 scheduled for the August Board meeting. Due to the
- 9 extensive comments received in July, staff twice delayed
- 10 this Board item. We have met at two different times with
- 11 the commenting parties, and the more recent comments have
- 12 focused on increasingly specific aspects of the issue of
- 13 naming Fairchild.
- 14 Staff recommends that the Board adopts the Revised
- 15 Tentative Order with Advalloy, East Charleston, and
- 16 Fairchild, as named dischargers. This concludes my
- 17 presentation. We are available to answer any questions.
- 18 And thank you very much.
- 19 Chair Muller Vice Chair Young.
- 20 Vice Chair Young Yes. Can you go back to the
- 21 slide, either one of the slides, regarding on-site drains
- 22 and sewers?
- 23 Mr. Meillier Okay.
- Vice Chair Young Maybe you could walk us through
- 25 the things that are on the slide in the vicinity of the

- 1 northern sewer that are hard to discern right now? There is
- 2 the yellow line with the question marks, there is an acid
- 3 bath that leads to nowhere. Just tell us how all of that is
- 4 organized.
- 5 Mr. Meillier No problem. This map was put
- 6 together by West Associates, and this map describes the
- 7 sanitary sewer system for both the northern and the southern
- 8 network, and another network you notice on our monitoring
- 9 wells, as well as the cast iron pipe that basically moves
- 10 sanitary sewer as of today, into the lateral and into the
- 11 West Valley Treatment ultimately. Then there are percolated
- 12 acid baths, as well, features, a drain, as well as like a
- 13 black square to the right, which is also a potential sump
- 14 that is per one of the blueprint that we have, and may have
- 15 been found in that location during Advalloy's use, and
- 16 potentially, I am not sure, Fairchild's use. Then there are
- 17 like question marks in terms of -- those are like laterals
- 18 that are coming in, and it is, I guess, we are not exactly
- 19 sure of the location of these laterals that would fit into
- 20 the cast iron pipe, and then there is a PVC dotted line that
- 21 is in orange, that feeds into the sanitary system there.
- 22 And the black dots are basically what we would call like in
- 23 a drainage system into the sanitary sewer system.
- 24 Vice Chair Young So I guess in trying to figure
- 25 this out, the question -- is that acid bath drain still

- 1 sitting there in the room and accessible for someone to dump
- 2 something in?
- 3 Mr. Meillier I do not believe so.
- 4 Vice Chair Young Okay. So the implication is
- 5 that these other potential sources of discharge on the slide
- 6 were historic, but they are no longer --
- 7 Mr. Meillier Exactly. That is right.
- 8 Vice Chair Young We do not know when they were
- 9 de-commissioned, really?
- Mr. Meillier I do not have the exact date of the
- 11 de-commissioning of these obvious features, that is correct.
- 12 And this basically tried to summarize all the different
- 13 features then that have been found at the site, in
- 14 relationship with the blueprints that are available from the
- 15 various firms, that held industrial activities at the
- 16 property.
- 17 Vice Chair Young All right, thank you very much
- 18 for the additional explanation.
- 19 Mr. Meillier Somewhat conjectural.
- 20 Vice Chair Young Yes, okay.
- 21 Chair Muller Board member McGrath.
- 22 Mr. McGrath I have, I think, a quick question of
- 23 Bruce. Bruce, as I see it, there are two questions here,
- 24 one of which we are asked to resolve, and the other one
- 25 which would not. The first question is, is there

- 1 substantial evidence that Fairchild could have discharged
- 2 during the four year period based on that; the second
- 3 question is, how do we allocate the responsibility of the
- 4 groundwater pollutants among the PRP's? And we are not
- 5 being asked to deal with the second one today --
- 6 Mr. Wolfe On that second issue, we never take a
- 7 position on that.
- 8 Mr. McGrath It is just the first question, which
- 9 is -- and the test is, I have it right, is there substantial
- 10 evidence?
- Mr. Wolfe Correct. Because the two previous
- 12 Orders did not name Fairchild, so this is a change from
- 13 those previous Orders.
- 14 Chair Muller Because of the new information.
- Mr. Wolfe Right, our Orders do include the cause
- 16 that, should new information become available, we can
- 17 consider naming additional dischargers to the Order.
- 18 Chair Muller Dr. Singh.
- 19 Dr. Singh I have some questions regarding naming
- 20 the Fairchild again. I have been looking at the picture
- 21 here. I think that the starting sewer lines, though, sewer
- 22 drains, are made of cast iron that I see over there. Later
- 23 on, they changed it to petrified clay pipe. Is that right?
- 24 Mr. Meillier That is correct for the southern
- 25 network.

- 1 Dr. Singh The cast iron pipe is, I thought, was
- 2 less susceptible to leakage because of the tighter fittings
- 3 than would be petrified clay pipe. But you are showing a
- 4 very high concentration. Will you move to one of the slides
- 5 -- I just wanted to point out.
- 6 Mr. Wolfe Back up one.
- 7 Dr. Singh This one here.
- 8 Mr. Meillier Oh, the next one, okay.
- 9 Dr. Singh You see a very high concentration over
- 10 there next to the cast iron pipe over there, [inaudible]
- 11 potential sewer line B, and it was a new cast iron pipe. Is
- 12 that right?
- Mr. Meillier Yeah, it is my understanding that,
- 14 when Fairchild occupied the building, that cast iron pipe
- 15 was new. That is correct.
- 16 Dr. Singh There was some kind of activity at
- 17 that point, and maybe -- but you have detected a hole in the
- 18 pipe? Or something over there? Because you are showing
- 19 somewhere there is a missing pipe. A missing pipe is not
- 20 [inaudible], this one. This picture. What place it comes
- 21 from?
- 22 Mr. Meillier Yes.
- Chair Muller Do you understand the question?
- 24 Mr. Meillier I understand the question. So what
- 25 we did here was simplify, you know the site waste sewer

- 1 network, we did not put in the laterals as well as the PVC
- 2 section of it, for simplicity purposes. And what we are
- 3 showing here is the potential leakage area, the approximate
- 4 using the scale that we have, of the potential leakage area
- 5 that we have detected in the video. As to the other
- 6 segments, you are correct, they are not drawn on that map.
- 7 Dr. Singh How did you come to that conclusion,
- 8 the potential leakage area?
- 9 Mr. Meillier Okay, so what --
- Dr. Singh The slide over there, [inaudible]
- 11 Mr. Meillier We did not take any samples of
- 12 soils. Soil samples were not taken. What happened is that,
- 13 you know, they took a video of the sewer line, and from the
- 14 inspection of that video, as well as we also got this video
- 15 reviewed by experts, and one of them working for the City of
- 16 Albany, and he agreed with us that there was corrosion in
- 17 the pipe, and from these findings, as well as the maps that
- 18 we have of the sites, I derived the approximate location of
- 19 that leakage area using the scale and that account we have,
- 20 and I placed that black square to show the potential sewer
- 21 line leakage area. That is what I did.
- 22 Mr. Hill Dr. Singh, this is Stephan Hill of the
- 23 Board staff, also --
- 24 Dr. Singh Do you have --
- Chair Muller Dr. Singh, let Stephan Hill -- he

- 1 will give you --
- 2 Mr. Hill Could I just add onto --
- 3 Dr. Singh I just have -- I have not finished my
- 4 question.
- 5 Chair Muller Yeah, but the staff here will help
- 6 answer it.
- 7 Mr. Hill If you like, I can elaborate on
- 8 Laurent's last answer. Part of it is that what you are
- 9 looking at here are things happening in different sequence.
- 10 The colored dots represent groundwater well data from 1999,
- 11 the sewer video was done in 2008, and so we are taking those
- 12 two sets of information and overlaying them, and so the
- 13 black dot shows you where that abnormality in the pipe is
- 14 located in the picture that you saw. And I guess, if there
- 15 were additional information about soil in the vicinity of
- 16 that location, we would add that to the pile. We do not
- 17 have that information, as it turns out, is that the sewer
- 18 video was relatively new. We are going with the information
- 19 that we do have available to us.
- 20 Dr. Singh What I was wondering, if we have any
- 21 data that harm with TCP was washed down the drain by
- 22 Fairchild in a quantity, and I compared to this company,
- 23 Advalloy. I mean, what was the proportion up here, we do
- 24 not have any data on that?
- 25 Mr. Meillier Yeah, I mean, I do not have like

- 1 discharge data from Fairchild, you know, that precisely
- 2 would give me rates of discharge during their occupancy of
- 3 the building, during that decade between 1957 and 1967, the
- 4 discharge, I do not have any information; neither do I have
- 5 it for Advalloy. But I want to point out that Advalloy, per
- 6 the record that I have, only discharged to the southern
- 7 network, and did not discharge to the northern network, that
- 8 processed waste.
- 9 Dr. Singh And just last question. I understand
- 10 the Advalloy has gone bankrupt.
- Mr. Meillier Yes.
- 12 Dr. Singh It is still in existence, this
- 13 company.
- Mr. Meillier Excuse me?
- Dr. Singh Bankrupt company?
- Mr. Meillier This company is not in existence
- 17 any longer.
- 18 Dr. Singh There is nothing there. Is that
- 19 right? So a revised Tentative Order for Advalloy is just
- 20 null and void, it is not effective, is that right? If their
- 21 company does not exist, why do you include that company here
- 22 in the recommendation?
- 23 Mr. Hill This is Stephan Hill again. It is our
- 24 practice, where a company still has a place to receive mail,
- 25 even if it is bankrupt, for us to continue to name them, and

- 1 it creates sort of a chain of responsibility that moves
- 2 forward. So we are not really expecting Advalloy to do work
- 3 here, but as a matter of practice, we name the former
- 4 companies whenever we can. And I will let Yuri elaborate on
- 5 that if she thinks it is appropriate.
- 6 Chair Muller Would you like to elaborate?
- 7 Ms. Won Actually, I am not really sure of the
- 8 specifics here, but I will say I think it is prudent
- 9 practice to include the actual discharger in the Order.
- 10 That is it.
- 11 Chair Muller So it is has been a normal
- 12 practice, to continue to follow all the way back to who was
- 13 on the properties? That is my experience. Board member
- 14 Hill -- Moore, Hill, it's that lunch thing.
- Mr. Moore No problem. Well, the way you have
- 16 visually presented the information, not having all of the
- 17 monitoring well data up there, and that sort of thing, it
- 18 leads me to the conclusion -- or it appears that it is hard
- 19 to explain that peak concentration in the northern part of
- 20 the property based solely on discharges from the southern
- 21 part of the property.
- 22 Mr. Meillier That is correct.
- 23 Mr. Moore That is what I take from your visual
- 24 presentation. Is that accurate? Could you expound on that?
- 25 Mr. Meillier Well, yeah. I mean, that is

- 1 correct. I mean, it is difficult for us to explain
- 2 basically the partitioning of contamination that is
- 3 prevalent in the northern network and in the northern
- 4 section of the site, compared to the southern section of the
- 5 site. We do know that, you know, Advalloy's discharged
- 6 process was in the southern network of the site, and that
- 7 they had used a sump. But we would, therefore, have
- 8 concluded that there would be some amount of remaining
- 9 contaminants in the southern network from that use, and we
- 10 do not see that pattern. We see, you know, a pattern where
- 11 most of the contamination is basically in the northern
- 12 network -- residing in the northern network.
- Mr. Moore Thank you.
- 14 Chair Muller Okay, we --
- Ms. Won Through the Chair?
- 16 Chair Muller Yes.
- 17 Ms. Won Actually, Vice Chair.
- 18 Vice Chair Young Well, I had another technical
- 19 question. I am trying -- I think I do not know the scale of
- 20 these drawings. How big -- north to south, how big is the
- 21 yellow area that denotes the building?
- 22 Mr. Meillier The building is about -- I did not
- 23 memorize this by heart -- I know that on that scale here,
- 24 the black square to the pink square is about 50-feet away
- 25 from each other.

- 1 Mr. Wolfe Can you go back to slide 3? I think
- 2 that shows the building relative to the city block.
- 3 Mr. McGrath The scale is shown on page 15 on the
- 4 next to the last page.
- 5 Mr. Wolfe Right. And this one shows the
- 6 neighborhood that the building there at East Charleston is
- 7 relatively large compared to some of the others, but it
- 8 shows the streets and the block, the area.
- 9 Vice Chair Young And then the groundwater
- 10 movement?
- 11 Mr. Meillier It is toward the north.
- 12 Vice Chair Young Is toward the north. How fast?
- Mr. Meillier Depending on which aquifer you are
- 14 dealing with, in the A aquifer, it is about 1.25-feet, I
- 15 believe, per day; and then, for the B aquifer, it is lower,
- 16 it is .25 per day.
- 17 Vice Chair Young Thank you.
- 18 Mr. Hill Mr. Chairman, this is Stephan Hill
- 19 again. Let me just add to that, that the water moves at
- 20 that speed, the chemicals are retarded, so they would move
- 21 at a slower rate.
- 22 Vice Chair Young Thank you.
- Ms. Won Through the Chair? I just wanted to
- 24 clarify the Board's fact-finding mission here today with
- 25 respect to naming Fairchild, and so what the Board is tasked

- 1 with today is to determine whether the weight of the
- 2 evidence that you are going to hear, that you consider in
- 3 the package, supports naming Fairchild as a discharger --
- 4 did they cause or permit the discharge during their
- 5 operations. You do not need direct evidence, you do not
- 6 need -- circumstantial evidence will do; for example, you
- 7 know, did they use the solvents that are in the groundwater,
- 8 or the historic industry practices at the time. And in
- 9 terms of what "weight of evidence" means, it is 50 percent
- 10 plus something. So if you find that the weight of evidence
- 11 considering everything that you are going to hear today
- 12 supports naming Fairchild, then you may.
- Chair Muller Okay, thank you. I have the cards
- 14 and I am looking at setting the times, and I just have cards
- 15 only for East Charleston. I do not have cards for other
- 16 commentors. So -- oh, okay. So help me clarify that a
- 17 little bit. So you are going to be also on behalf of
- 18 Fairchild?
- 19 Mr. Wolfe No, we will have a group for East
- 20 Charleston, and I think they should complete cards.
- 21 Chair Muller Yeah, you have no cards. That is
- 22 my --
- 23 Mr. Wolfe It is appropriate to call up East
- 24 Charleston, and then follow-up representatives from
- 25 Fairchild.

- 1 Chair Muller Okay. So East Charleston will come
- 2 first, as I said, and you are going to share about 15
- 3 minutes or so.
- 4 Mr. Greben That is right, Mr. Chair.
- 5 Chair Muller Okay, thank you. And we will go
- 6 ahead and get started with your testimony and then we will
- 7 gather cards from the other interested parties.
- 8 Mr. Greben Thank you, Mr. Chair. Happy holidays
- 9 to you and to all the Board. Thank you for taking the time
- 10 to hear this matter today.
- 11 Chair Muller I might get you to speak a little
- 12 louder, please.
- Mr. Greben Yes, I will speak into the
- 14 microphone.
- Chair Muller We want to make sure everyone
- 16 hears.
- Mr. Greben My name is Jan Greben. I am the
- 18 attorney for East Charleston, Inc., who I will refer to as
- 19 ECI today. As Mr. Meillier has covered a lot of material, I
- 20 will try and not be repetitive. I apologize if I do. I am
- 21 going to share my 15 minutes with Mr. Peter Krasnoff, who is
- 22 sitting behind me. He is an engineer in the State of
- 23 California, who has done a lot of work on sewers, and will
- 24 be providing a slide projection to you, as well, which will
- 25 hopefully answer some of the questions that Board members

- 1 have raised about the historical operations, which are in
- 2 play right now. I will, with respect to the Advalloy issue
- 3 address that briefly since that was raised. We believe that
- 4 Advalloy should be on the order because, as Mr. Hill
- 5 mentioned, they appear to not have gone out of business,
- 6 even though they are in bankruptcy, and secondly, our
- 7 research shows that that company may have some assets such
- 8 as insurance coverage, which may still be a reason to have
- 9 them on the Order, regardless of their existence, or lack
- 10 thereof.
- I want to thank the staff for the incredible
- 12 amount of time they have spent on this project. As Mr.
- 13 Meillier said, this has been an ongoing process for several
- 14 months. We think they got it right. We think that this is
- 15 a very complex technical issue, that they put the time into,
- 16 and analyzed the issues in a manner that provides
- 17 justification for their recommendation to the Board. ECI,
- .18 my client, does not use chemicals, has been a landowner
- 19 there since 1994, and is named, or has been named because
- 20 they took over ownership of a property that was
- 21 contaminated. They have been working cooperatively with the
- 22 Regional Board in terms of delineating the site. My firm,
- 23 and Mr. Krasnoff, and people working on behalf of the ECI
- 24 were not involved in the 1990 deliberations before the Board
- 25 at that point in time. Obviously, as I said, we share the

- 1 Board's recommendations -- or the staff's recommendation --
- 2 that Fairchild should be named. And we think that this
- 3 decision should be made in addition to what Mr. Meillier
- 4 said, because of both of the additions to the law since
- 5 then, as well as some factual evidence that was not in place
- 6 before the Board in 1990. Mr. Meillier referenced
- 7 Resolution 9249, that was not in place in 1990. As he said,
- 8 that requires a review of industry practices. As Mr.
- 9 Krasnoff will show in his presentation, there were practices
- 10 going on from Fairchild 50 years ago at this site, for
- 11 several years, in which it appears without controversy that
- 12 they were using TCE and were sending TCE waste down the
- drain, into the so-called northern sewer, as has already
- 14 been described. And I think that all of us know that
- 15 disposal practices 50 years ago were -- I guess we could
- 16 call them prehistoric. None of us knew that sending things
- 17 down the drain was necessarily a bad thing; in fact,
- 18 manufacturers of chemicals typically instructed their users
- 19 to send their waste down the drain because everybody thought
- 20 that was just fine. We all know now, in retrospect, it was
- 21 not such a good idea. Apart from 9249, we also had specific
- 22 regional board investigations of sewers that Mr. Meillier
- 23 discussed, as well. One thing he did not mention is that,
- 24 in 1992, the Central Valley Regional Board issued a report -
- 25 I will refer to it as the so-called Izo (phonetic) report,

- 1 it was authored by a staff member at the Central Board named
- 2 Victor Izo, which discussed the issue of how PCE used by dry
- 3 cleaners goes through sewer lines and is a big problem. We
- 4 all know that is a big problem today, 16 years later. This
- 5 report came out after the deliberations for the Advalloy
- 6 site in 1990. And, of course, the constituent at issue here
- 7 is TCE, which is a breakdown product of PCE and would have
- 8 the same characteristics in terms of going through sewers.
- 9 As Mr. Meillier also referenced, the Boards around the state
- 10 have consistently looked at sewer issues on an increasing
- 11 basis over the last few years. The same level of
- 12 investigation was not done in 1990, again, because we were
- in the prehistoric age of investigating sewers at that point
- 14 in time. So the word is that this has been a continuum.
- 15 And finally, we have got the memo from William Atwater, who
- 16 was Chief Counsel of the State Water Board, I am sure all of
- 17 you are familiar with him, and that came out after all of
- 18 this was first deliberated, and in that memo, Mr. Atwater
- 19 said clearly that anybody or any entity who has disposed of
- 20 chemicals and is a discharger, regardless of the amount of
- 21 the chemicals, should be named in an order. That addresses
- 22 Board member McGrath's comment as to the issue, as to
- 23 whether or not there is any issue here as to the amount of
- 24 chemicals that were being disposed of. There has been some
- 25 argument made by Fairchild during this process that, well,

- 1 "Yeah, we did dispose of chemicals, but it was really a
- 2 small amount." As the Board is aware, and due to Mr.
- 3 Atwater's memo, which has remained the law over the last 15
- 4 years, it does not matter how much you contributed; if you
- 5 contributed, you should be named.
- And then we move to the facts, apart from the law,
- 7 which changed. And again, the Board is looking closer at
- 8 sewer releases. The specific evidence we have here is the
- 9 sewer video that was conducted by our consultant, Mr.
- 10 Krasnoff, which he will elaborate upon. And I will state
- 11 that Mr. Krasnoff has done a lot of sewer videos, he has
- 12 worked on a lot of major PCE sites, he has been an expert
- 13 witness for the North Coast Board, and has worked for the
- 14 Department of Justice on sewer issues, and is very well
- 15 qualified to discuss what he will be elaborating on today.
- 16 The bottom line is that he did a sewer video a few months
- 17 ago of the so-called North Sewer Line. It showed corrosion.
- 18 It showed that there was leakage from the sewer and the
- 19 final piece of the puzzle, which he will elaborate on, as
- 20 well, is that the only company that disposed of industrial
- 21 chemicals to that sewer line, without controversy in this
- 22 matter, was Fairchild. And again, there would be, back to
- 23 my scenario of 50 years ago, it would not have been
- 24 unreasonable that Fairchild would have been disposing
- 25 chemicals because it was not illegal at that time.

- 1 Everybody thought it was just fine. I am going to turn this
- 2 over to Mr. Krasnoff for the moment, but I do want to
- 3 mention one last point, which is that, as I indicated at the
- 4 start of my discussion, my client is not a user of
- 5 chemicals, has never used chemicals, has not contributed to
- 6 this problem, but has been working diligently with the
- 7 Board. In addition to naming Fairchild, we would ask the
- 8 Board, as we have requested in correspondence to the staff,
- 9 that our client, my client at ECI be considered to be
- 10 secondarily liable in accord with the Atwater Memo from
- 11 1992. Thank you.
- 12 Chair Muller Thank you.
- Mr. Krasnoff Good afternoon, Board Chair and
- 14 Board members. I am Peter Krasnoff from West Environmental.
- 15 I have been retained, as Mr. Greben explained, to assist in
- 16 evaluating the historical chemical use and practices, and
- 17 their potential contribution to the contamination found at
- 18 the subject site, 844 East Charleston. As this figure
- 19 displays, this actually was -- started off as the
- 20 headquarters, the founding of Fairchild Semiconductor. That
- 21 is a picture of the building. It looks very much like that
- 22 today. Fairchild history -- it is sort of a fascinating
- 23 site because this is pretty much the birthplace of Silicon
- 24 Valley, the first semiconductor chip was invented here, was
- 25 manufactured here. Fairchild Semiconductor was founded in

- 1 1957. Eight individuals that became known as the Fairchild
- 2 Eight left a competitive company called Shockley
- 3 Electronics. Included among those was an individual named
- 4 Gordon Moore (phonetic), who we may know from Moore's Law.
- 5 He went on to become one of the Founders of Intel
- 6 Corporation. Fairchild leased the property in October of
- 7 1957. They did acknowledge, and we have included some
- 8 documentation here with regard to the use of chemicals, as
- 9 well as the discharge into this experimental new material
- 10 called "PVC", Poly-vinyl chloride. And they were doing some
- 11 evaluations as to its compatibility with chlorinated
- 12 solvents, which I think we know today, we could have saved
- 13 them a lot of time. By 1958, the facility had grown from 20
- 14 to 165 staff. This is relevant because there has been a lot
- 15 of question about the extent of the use of the building, and
- 16 the amount of chemicals associated with the use of the
- 17 building. At that point, the operations included two
- 18 buildings -- the subject property and the one next door,
- 19 that is mentioned in the staff report -- where they had a
- 20 machine shop. That made the combined 20,000-square-feet.
- 21 The existing building that we are talking about today is
- 22 14,000-square-feet. During this time period, Fairchild saw
- 23 this fantastic growth that was taking place, and they began
- 24 construction of a much larger manufacturing facility. That
- 25 is the one over on Wisman -- 545 Wisman Road, which is the

- 1 subject of the MEW site you may know as Middlefield L.S.
- 2 Wisman Superfund site. In 1959, Fairchild grew from 165 to
- 3 1,260 staff. It was during this year that they invented the
- 4 first integrated circuit, and began manufacturing. The
- 5 operations expanded to five buildings in this area, with a
- 6 total of about 95,000-square-feet, until late in 1959, this
- 7 was the manufacturing plant for Fairchild. By 1960, they
- 8 had grown to seven buildings, at 160,000-square-feet. This
- 9 property then became used for research and development. The
- 10 new Wisman plant went into production. I point out that the
- 11 chemicals that were in use here, including TCE, also show up
- 12 at the Wisman plant, TCE was discovered in groundwater there
- 13 in 1981, and I mentioned, that is now one of the Superfund
- 14 sites. This is a commemorative plaque that was placed
- 15 there. This has been identified as a California landmark.
- 16 And this is included in the handouts that I provided. You
- 17 can read through this. It commemorates the invention of the
- 18 integrated circuit here.
- 19 By 1961, I mentioned, it was research and
- 20 development. They occupy 2,000-square-feet. There was
- 21 documented solvent used during this time period. In 1962,
- 22 Fairchild moved their instrumentation division into this
- 23 building. They moved this research and development facility
- 24 for Fairchild Semiconductor to a new building over in
- 25 Stanford Research Park; once again, TCE was discovered in

- 1 groundwater there, and that was in 1983.
- These are excerpts from actual Annual Reports from
- 3 Fairchild, showing their research and development. This was
- 4 at the new facility in Stanford Research Park. The
- 5 instrumentation division picture included here is actually
- 6 from the site. This is basically from 1962 to 1967. This
- 7 continued to be used by Fairchild Semiconductor. This
- 8 became their instrumentation division's headquarters. They
- 9 occupied three buildings in this immediate vicinity,
- 10 including a total of 56,000-square-feet and 200 employees.
- 11 So it still remained a fairly active facility from basically
- 12 its inception in 1957 to 1967.
- 13 Focusing on the Fairchild chemical use, you will
- 14 see these are excerpts in Fairchild Semiconductor
- 15 letterhead. They started off in 1957, these eight
- 16 individuals, with nitric acid, hydrofluoric acid, which we
- 17 know a lot about today, TCE was one of the chemicals that
- 18 they had in use. Their waste disposals, once again, were
- 19 well documented in their communications, both with the
- 20 building department and, in the 1990 communications with the
- 21 Board. They disposed of their solvents and acids into the
- 22 sanitary sewer system. They tried this above-ground PVC
- 23 piping, and that would flow to the underground piping, this
- 24 cast iron soil pipe under the ground. They documented that
- 25 they had no solvent recovery at that time, and they

- 1 anticipated they were going to be able to accomplish acid
- 2 neutralization by dilution. That would be very difficult,
- 3 given the alkalinity of the water, and in Palo Alto, which
- 4 is about 50 mg per liter, as calcium carbonate, these acids
- 5 were 48 percent hydrofluoric, very strong acids relative to
- 6 the ability to neutralize them with water.
- 7 The PVC that we talked about failed within a month
- 8 or two; the relevance of this is that TC was allowed to
- 9 collect and it dissolved the PVC. This was an indication
- 10 that there was pretty close to DNAPL type, or pure face PCE,
- 11 similar to what we find in the subsurface at the site. In
- 12 their own communications, Fairchild identified that the
- 13 lower portion of this PVC pipe would swell, and in time
- 14 fails, and this was basically within about two months of the
- 15 inception of its use. They did acknowledge and described
- 16 the polyethylene was standing up to what they called "hard
- 17 usage" by acids and solvents.
- 18 This is another lay-out, I know you were asking
- 19 about some of the piping, this is the wet labs that
- 20 Fairchild used in this portion here. It flowed -- this was
- 21 the above-ground PVC pipe area. It joined a below ground
- 22 cast iron soil pipe that flowed out to the north along that
- 23 alignment there. This is another picture from the front
- 24 drain building, showing its corrosion. This was our August
- 25 of this year's sewer video, after reviewing the file and

- 1 looking at this acid discharge. And you can see along here
- 2 definite evidence of corrosion. I compare that to the rear
- 3 sewer. This is the one that Advalloy discharged to. I will
- 4 point out that they had corroded out a sewer there, as well.
- 5 This was a replacement sewer put in some time in the 1980's.
- 6 They continued to use this sewer all the way until they
- 7 stopped operations in, I believe 1992.
- 8 Vice Chair Young Can you show the one before
- 9 this one more time, quickly -- or not so quickly, I guess.
- Mr. Krasnoff Okay.
- 11 Vice Chair Young So this is the northern one?
- Mr. Krasnoff This is the northern sewer.
- 13 Vice Chair Young Are we looking at it upside
- 14 down, or right side up?
- Mr. Krasnoff This on is right side up to
- 16 facilitate the explanations. Getting into these relatively
- 17 small pipes, we entered in through basically a clean-out
- 18 that was a two-inch clean-out. So we were limited with the
- 19 types of equipment we could use, but we found all along its
- 20 alignment the same or worse condition. My experience, and I
- 21 think Mr. Greben identified, I have been working on sewers.
- 22 I started off actually in infiltration inflow studies back
- 23 in the '80's. I have been doing sewer investigations and
- 24 evaluations my entire professional career. This sewer is
- 25 very unusual in its condition. Having looked at lots of

- 1 even these floor drains at dry cleaners, I have worked on
- 2 dry cleaners basically from Visalia to Chico, have looked at
- 3 a lot of interior floor drains. I have never seen one that
- 4 looked like this before. So this was definitely indicative
- 5 of something besides domestic wastewater or normal chemical
- 6 use that you would see, let's say, at a dry cleaner or other
- 7 industrial facility.
- 8 Vice Chair Young Thank you.
- 9 Mr. Krasnoff This is a plot, sort of putting the
- 10 groundwater -- this is the A-Zone groundwater that we
- 11 plotted up here, once again, sort of putting the sewers in
- 12 perspective here. Here is the northern sewer going out
- 13 there. I do point out that these were also former Fairchild
- 14 locations, back-up gradient here. And also Fairchild and
- 15 Advalloy used this building here. We do see evidence of
- 16 contributions from the up gradient, as well, albeit they
- 17 have been lower concentrations, traditionally. But they are
- 18 not that different than what we are finding in the southern
- 19 portion, near where it was documented that Advalloy
- 20 discharged. I did want to answer one of your other
- 21 questions. At about this location right here, right at the
- 22 curb line, as is typical, the cast iron switches to
- 23 vitrified clay pipe, that flows out to the sewer main, below
- 24 East Charleston. In the rear, it is very similar, out of
- 25 the sump. We do find vitrified clay pipe here, entering

- 1 into the sewer that goes down Fabian Way.
- Mr. McGrath And the green is the sanitary sewer?
- 3 Mr. Krasnoff That is correct. So, in summary,
- 4 we know that Fairchild used and stored TCE. That is
- 5 documented. We know that they discharged TCE and acids to
- 6 sewer, we have that documentation. We know the PVC pipe
- 7 that was above ground was exposed to very high
- 8 concentrations of TCE, given its failure in contact with
- 9 this TCE. Once again, very consistent with what we find in
- 10 the ground. We know that cast iron pipe was present below
- 11 ground, and that acids were discharged to it. They would
- 12 have corroded that pipe, the chemistry is fairly
- 13 straightforward on that. We also see clear indications that
- 14 the TCE, given its distribution, leaked from the sewer. We
- 15 find TCE in groundwater. We find high TCE concentrations
- 16 near the front of the building, along the sewer. And that
- 17 is the extent of my presentation.
- 18 Chair Muller Thank you. We will go ahead. You
- 19 were about --
- 20 Mr. Moore Just real guick. You mentioned the
- 21 joint to the VCP, which in my experience with sewers, that
- 22 is a potential spot; did you TV that?
- 23 Mr. Krasnoff Yes, we did. We found it to be in
- 24 pretty good condition. The one thing I will point out with
- 25 regard to the cast iron soil pipe, traditionally they used

- 1 Calder couplings, which is a rubber coupling. TCE loves
- 2 rubber. It is sort of like a hot knife through butter.
- 3 Yeah, exactly.
- 4 Mr. Moore Thank you.
- 5 Chair Muller Very good. I think we will go
- 6 ahead and get the next party forward, please. And I am not
- 7 sure -- are you Rick? Okay, I do not know how you want to
- 8 bring your team forward. Or do you want to just handle it?
- 9 Mr. Coffin I put the additional people on the
- 10 card because they may respond to questions, but I will be
- 11 the primary speaker.
- 12 Chair Muller Welcome.
- Mr. Coffin We pulled together -- I do not know
- 14 how you want to handle this, but --
- 15 Chair Muller Would you like to introduce
- 16 yourself, please?
- 17 Mr. Coffin Yes, I certainly will. Rick Coffin,
- 18 Barg, Coffin, Lewis & Trapp, on behalf of Fairchild and
- 19 Slumberjay Technology Corporation, which is a successor to
- 20 some of the environmental liabilities of Fairchild. We had
- 21 spoken with counsel for the Board, and put together just a
- 22 summary of some excerpts from the Administrative Record,
- 23 that we had requested be distributed if --
- Ms. Won I would recommend -- well, as to the
- 25 documents that are already in the record, I have no problem

- 1 with distributing that, but the document that is on top of
- 2 it purports to summarize the documents that are in the
- 3 record and, you know, I would treat it as a late written
- 4 comment; so that means, you know, it is within the Board's
- 5 or the Chair's discretion to accept it or not, based on
- 6 whether there is going to be time to consider it, whether it
- 7 is going to prejudice anybody, whether it is a surprise,
- 8 etc.
- 9 Mr. Coffin It is nothing more than a summary of
- 10 the underlying documents, in much the same way that the ECI
- 11 has presented summaries of documents in their presentation.
- 12 Chair Muller In my opinion, if it is not
- 13 additionally new information, if it is just a summary of
- 14 what is in the packet --
- Ms. Won It is up to you. I would just -- my
- 16 point is that this document is not this document that
- 17 purports to summarize the underlying documents, does not
- 18 right now exist in the record, and there was a written
- 19 comment deadline, and this is, to me, a new written
- 20 material. So I would just treat it as such, and it is up to
- 21 you to decide whether you want to allow it or not.
- Chair Muller Further comments? Legal team?
- 23 Ms. Dickey Mr. Chair, you might want to ask
- 24 staff whether they have had an opportunity to review the
- 25 cover page to determine whether they agree that it is merely

- 1 a summary or not.
- Chair Muller Staff, any comments?
- 3 Mr. Hill We only saw it this morning, but based
- 4 on the cursory review, it does seem to be a summary. We
- 5 just try to discourage late submittals, stuff in the
- 6 presentation itself is one thing, but handouts of stuff we
- 7 have not seen is what makes us nervous.
- 8 Chair Muller Sure.
- 9 Mr. Coffin I can also simply read this into the
- 10 record as part of the presentation, if you would like.
- 11 Chair Muller Well, I think from my perspective,
- 12 if staff had a chance to review it, if it is just a summary,
- 13 I have no problem with accepting it.
- Mr. Coffin All right, thank you.
- 15 Chair Muller We just will not look at the
- 16 summary <laughs>.
- 17 Mr. Eliahu This is a summary?
- 18 Chair Muller No, no, no, this is the whole
- 19 document. I think just the first page is a summary. Is that
- 20 correct, sir?
- 21 Mr. Coffin That is correct. The first two pages
- 22 are a timeline summary of the underlying documents.
- Chair Muller Very good. Thank you.
- 24 Mr. Coffin Again, I am Rick Coffin. I am from
- 25 the law firm of Barg, Coffin, Lewis & Trapp. I represent

- 1 Fairchild and Slumberjay Technology Corporation. The issue
- 2 before you this morning on this agenda item is whether or
- 3 not there is substantial, credible, and reasonable evidence
- 4 that Fairchild caused or permitted discharges at 844 East
- 5 Charleston. So those are the watchwords of the standard of
- 6 your determination -- substantial, credible and reasonable.
- 7 Those are set by State Board precedent, and that is the
- 8 standard that you need to look at in terms of naming
- 9 Fairchild. This Board thorough investigated Fairchild's
- 10 operations at this site before issuing a Site Cleanup
- 11 Requirements Order in 1990; that investigation confirmed
- 12 that Fairchild's operations were very limited in scope and
- 13 duration at the site, and the best evidence before you now,
- 14 and the best evidence before you then, as to Fairchild's
- 15 activities, came from two primary sources -- Declarations of
- 16 former Fairchild employees who had in fact been at the
- 17 facility during the period of chemical use at the facility,
- 18 and those declarations are a part of what is summarized in
- 19 the materials just handed out to you; and contemporaneous
- 20 documents concerning Fairchild's use of chemicals. This
- 21 evidence shows that, between October 1957 and 1961, so
- 22 approximately a three to four year period, Fairchild used
- 23 this building for research and development, and office
- 24 space, it was not a semi-conductor manufacturing facility,
- 25 it was a research and development facility for those four